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Report of Head of Policy and Plans

Report to Chief Planning Officer

Date: 2nd January 2018

Subject: Examination of the draft Alwoodley Neighbourhood Plan

Are specific electoral Wards affected?		☐ No
If relevant, name(s) of Ward(s): Alwoodley		
Are there implications for equality and diversity and cohesion and integration?	☐ Yes	⊠ No
Is the decision eligible for Call-In?	☐ Yes	⊠ No
Does the report contain confidential or exempt information?	☐ Yes	⊠ No
If relevant, Access to Information Procedure Rule number:		
Appendix number:		

Summary of main issues

- The draft Alwoodley Neighbourhood Plan was prepared by Alwoodley Parish Council following the process set out in the Town and Country Planning Act 1990 (as amended by the Localism Act 2011) and The Neighbourhood Planning (General) Regulations 2012, as amended in 2015 and 2016. It was submitted to the City Council for examination on 19th September 2017.
- 2. The Council appointed Christopher Collison to examine the plan with the agreement of the Parish Council. The Council received Mr Collison's final examination report on 15th December 2017.
- 3. The City Council has considered the contents of the report and accepts the recommended modifications and reasons set out by the examiner. All the proposed modifications are set out in the Decision Statement appended to this report. The Council considers that subject to these changes, the draft Alwoodley Neighbourhood Plan meets the Basic Conditions and should proceed to referendum.

Recommendations

- 4. The Chief Planning Officer is recommended to:
 - Agree the modifications that have been recommended by the Examiner;
 - Agree that the draft Alwoodley Neighbourhood Plan proceeds to referendum in the Alwoodley Neighbourhood Area.

1 Purpose of this report

1.1 This report highlights key elements in the report of the examination of the draft Alwoodley Neighbourhood Plan and sets out the City Council's response to the contents, especially the recommended modifications. It also looks forward to the referendum stage.

2 Background information

- 2.1 Alwoodley Parish Council applied to Leeds City Council for designation as a Neighbourhood Area in January of 2012 and was duly designated on 24th February 2014.
- 2.2 The Neighbourhood Plan Steering Group undertook detailed research as well as extensive engagement and consultation with the local community. This included local organisations, community groups and residents. Views expressed were brought together in and included in the Plan preparation process.
- 2.3 The pre-submission draft plan proposal was formally consulted on from 4th July 2016 and 31st August 2016 in compliance with Regulation 14 of the Neighbourhood Planning (General) Regulations 2012 and the final Draft Plan was submitted to Leeds City Council for examination on 19th September 2017. With the agreement of the Parish Council, the City Council appointed Christopher Collison to examine the Draft Plan. Mr Collison sent his final examination report to the City Council on 15th December 2017 which was duly forwarded to the Parish Council and published on the Council's website.

3 Main issues

3.1 The City Council has considered the contents of the examiner's report and particularly notes the examiner's conclusions:

"This is the report of the Independent Examination of the Alwoodley Neighbourhood Development Plan. The plan area is the entire civil Parish of Alwoodley within Leeds City. The plan period is 2017 – 2028. The Neighbourhood Plan includes policies relating to the development and use of land. The Neighbourhood Plan does not allocate land for development.

This report finds that subject to specified modifications the Neighbourhood Plan meets the basic conditions and other requirements. It is recommended that the Plan should proceed to a local referendum based on the plan area."

3.2 Leeds City Council agrees with the recommended modifications put forward by the Examiner. The Council has therefore decided to make the modifications as set out in the schedule contained in the Decision Statement which is appended to this report. It considers that if these modifications are made, the Plan will meet the Basic Conditions, be compatible with the Convention rights and will comply with the definition of a Neighbourhood Development Plan and the provisions that can be made by a NDP. It intends to undertake these changes to the Plan.

The City Council agrees that the plan should proceed to referendum and will look to holding the referendum in March 2018.

4 Corporate Considerations

4.1 Consultation and Engagement

- 4.1.1 The Alwoodley Neighbourhood Plan is based on extensive public engagement that took place between 2013 and 2016. A wide ranging approach was taken including questionnaires to households, walk in events, information leaflets. Ward Members were also engaged in the plan preparation process.
- 4.1.2 Ward Members, Chair of Outer North East Community Committee and Councillor Lewis have been consulted on the Decision Statement.

4.2 Equality and Diversity / Cohesion and Integration

4.2.1 The Government has undertaken an Equalities Impact Assessment of the Localism Act in relation to neighbourhood planning (2011). The Council views the neighbourhood planning process as an opportunity to deliver equality, diversity, cohesion and integration objectives.

4.3 Council policies and Best Council Plan

- 4.3.1 Neighbourhood plans link well to all three of the Council's corporate priorities set out in the Vision for Leeds:
 - Leeds will be fair, open and welcoming (neighbourhood plans must not breach, and be otherwise compatible with, EU obligations and be compatible with human rights requirements);
 - Leeds' economy will be prosperous and sustainable (the making of the neighbourhood plan must contribute to the achievement of <u>sustainable</u> <u>development</u>);
 - All Leeds' communities will be successful (the making of the neighbourhood plan must be in <u>general conformity</u> with the strategic policies contained in the development plan for Leeds, a significant part of which is planning for growth).
- 4.3.2 The issues outlined also meet the Council's value of 'Working with Communities' and "empowering people to influence decisions where they live" as set out in the Council's Best Council Plan 2015 20.

4.4 Resources and value for money

- 4.4.1 The Alwoodley Neighbourhood Plan has been prepared by Alwoodley Parish Council with the support and assistance of the City Council. There has been a close working relationship between the two councils during the preparation of the Plan Proposal.
- 4.4.2 The City Council has claimed the full grant funding available to local authorities from DCLG to help cover the cost of supporting neighbourhood planning groups.

£5,000 was claimed on designation of the Alwoodley Neighbourhood Area and £20,000 will be claimed at the next opportunity once the date for the referendum is fixed (expected to be March 2018).

4.5 Legal Implications, Access to Information and Call In

- 4.5.1 Neighbourhood planning is taking place within a new and fast-changing national planning background which is focussed on economic growth, localism and sustainability. The Council adopted its Core Strategy in November 2014 submitted the draft Site Allocations Plan on 5th May 2017. Once made, the Alwoodley Neighbourhood Plan will be part of the development plan for Leeds and will be used to help determine planning applications within the Alwoodley Neighbourhood Area.
- 4.5.2 The examination and referendum process introduces risks in the neighbourhood planning system where the outcome will be dependent on the examiner's recommendations and a public vote. The Council will seek to manage this risk by working closely with designated areas to ensure that their neighbourhood plans complete the independent examination successfully and subsequent referendum.

4.6 Risk Management

- 4.6.1 There are risks that
 - the plan will not receive more than 50% 'yes' votes in the referendum
 - the plan will be the subject of a legal challenge or judicial review

The Council will continue to work closely with the Parish Council to manage and minimise these risks.

5 Conclusions

5.1 The City Council agrees with the examiner's report including the recommended modifications. The Council will seek to organise a referendum to take place in March 2018.

6 Recommendations

- 6.1 The Chief Planning Officer is recommended to:
 - Agree the modifications that have been recommended by the Examiner;
 - Agree that the draft Alwoodley Neighbourhood Plan proceeds to referendum in the Alwoodley Neighbourhood Area.

7 Background documents¹

¹ The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.

7.1 None